#### **MEMORANDUM**

March 23, 2012

TO:

County Council

FROM:

Robert H. Drummer, Senior Legislative Attorney

SUBJECT:

Public Hearing: Expedited Bill 7-12, Employees' Retirement System -

Automatic Distributions

Expedited Bill 7-12, Employees' Retirement System – Automatic Distributions, sponsored by the Council President at the request of the County Executive, was introduced on March 6, 2012. A Government Operations and Fiscal Policy Committee worksession is tentatively scheduled for April 16 at 1:30 p.m.

Bill 7-12 would provide for an automatic distribution for account balances of \$1,000 or less in the Optional and Integrated Plans and the Elected Officials' Plan of the Employees' Retirement System. There is a significant cost associated with maintaining small account balances for terminated participants of the Optional, Integrated, and Elected Officials Plan of the Employees' Retirement System. This Bill would reduce Plan administrative costs if these participant accounts are automatically distributed. Bill 54-10, enacted on November 30, 2010, added a similar provision for a terminated participant's account balance of \$1000 or less in the Retirement Savings Plan and the Deferred Compensation Plan.

| This packet contains:                | <u>Circle #</u> |
|--------------------------------------|-----------------|
| Expedited Bill 7-12                  | 1               |
| Legislative Request Report           | 6               |
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F:\LAW\BILLS\1207 Employee's Retirement System\PH Memo.Doc

| Expedited Bill No. 7-12            |
|------------------------------------|
| Concerning: Employees' Retirement  |
| System - Automatic Distributions   |
| Revised: March 1, 2012 Draft No. 2 |
| Introduced: March 6, 2012          |
| Expires: September 6, 2013         |
| Enacted:                           |
| Executive:                         |
| Effective:                         |
| Sunset Date: None                  |
| Ch. Laws of Mont. Co.              |

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Council President at the Request of the County Executive

#### AN EXPEDITED ACT to:

- (1) provide for an automatic distribution for account balances of \$1,000 or less in the Optional and Integrated Plans and the Elected Officials' Plan of the Employees' Retirement System; and
- (5) generally amend the law regarding the employees' retirement system.

# By amending

Montgomery County Code Chapter 33, Personnel and Human Resources Sections 33-39, 33-44 and 33-45

| Boldface Underlining [Single boldface brackets] Double underlining [[Double boldface brackets]] | Heading or defined term. Added to existing law by original bill. Deleted from existing law by original bill. Added by amendment. Deleted from existing law or the bill by amendment. |
|-------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| * * *                                                                                           | Existing law unaffected by bill.                                                                                                                                                     |

The County Council for Montgomery County, Maryland approves the following Act:

| 1  | Sec.       | 1. Sec     | ctions (   | 33-39, 33-4  | 4, and 33-4       | l5 are ar     | nended :       | as follows         | <b>::</b>     |            |
|----|------------|------------|------------|--------------|-------------------|---------------|----------------|--------------------|---------------|------------|
| 2  | 33-39. Me  | mber       | contri     | butions an   | d credited i      | interest.     |                |                    |               |            |
| 3  |            |            |            | *            | *                 | *             |                |                    |               |            |
| 4  | (c)        | Retu       | rn of n    | nember con   | tributions.       |               |                |                    |               |            |
| 5  |            | (1)        | Refu       | nd after e   | mployee's         | separatio     | on under       | the opt            | ional a       | nd         |
| 6  |            |            | integ      | rated plans  | s.                |               |                |                    |               |            |
| 7  |            |            |            | *            | *                 | *             |                |                    |               |            |
| 8  |            |            | <u>(D)</u> | Notwiths     | tanding any       | other         | provision      | if the             | member        | <u>r's</u> |
| 9  |            |            |            | contributi   | ions and int      | erest are     | \$1,000        | or less, th        | ne amou       | nt         |
| 10 |            |            |            | must be      | distribute        | <u>d in a</u> | <u>lump</u>    | sum as             | soon          | <u>as</u>  |
| 11 |            |            |            | administr    | atively feas      | ible after    | termina        | tion of en         | iployme       | nt         |
| 12 |            |            |            | even if th   | <u>e member d</u> | oes not s     | submit ar      | n <u>applicati</u> | on. If t      | <u>he</u>  |
| 13 |            |            |            | distribution | on cannot b       | e made        | <u>because</u> | the memb           | er cann       | <u>ot</u>  |
| 14 |            |            |            | be locate    | d, the mem        | ber will      | forfeit 1      | the amour          | nt. If t      | <u>he</u>  |
| 15 |            |            |            | member       | later conta       | cts the       | County,        | the mer            | <u>nber w</u> | <u>ill</u> |
| 16 |            |            |            | receive th   | ne forfeited      | amount.       |                |                    |               |            |
| 17 |            |            |            | *            | *                 | *             |                |                    |               |            |
| 18 | 33-44. Per | nsion p    | aymei      | nt options   | and cost-of       | -living a     | djustme        | nts.               |               |            |
| 19 |            |            |            | *            | *                 | *             |                |                    |               |            |
| 20 | (h)        | <u>(1)</u> | Requ       | ired comm    | encement o        | f benefit     | paymen         | ts. The di         | istributi     | on         |
| 21 |            |            | of an      | elected of   | ficials' part     | icipant's     | retireme       | nt benefit         | s must        | be         |
| 22 |            |            | made       | no later t   | han April 1       | of the        | calendar       | year follo         | owing t       | he         |
| 23 |            |            | later      | of the ca    | alendar yea       | ar in w       | hich the       | e elected          | officia       | ls'        |
| 24 |            |            | partio     | cipant attai | ins age sev       | enty and      | d one-ha       | alf (70 1/         | (2) or t      | he         |
| 25 |            |            | calen      | dar year ir  | which the         | elected       | officials      | ' participa        | nt retire     | es.        |
| 26 |            |            | In the     | e alternativ | e, the payme      | ent of be     | nefits to      | an elected         | i officia     | 1s'        |
| 27 |            |            | partic     | cipant mus   | st begin no       | t later t     | han sucl       | h April 1          | under         | a          |

| 28 |     | method of payment that, in accordance with the applicable               |
|----|-----|-------------------------------------------------------------------------|
| 29 |     | United States Treasury Regulations, provides for distribution of        |
| 30 |     | the elected officials' participant's benefits over:                     |
| 31 |     | [(1)] (A) The life of the elected official's participant;               |
| 32 |     | [(2)] (B) The lives of the elected officials' participant and           |
| 33 |     | the elected officials' participant's designated beneficiary;            |
| 34 |     | [(3)] (C) A period not extending beyond the life expectancy             |
| 35 |     | of the elected officials' participant; or                               |
| 36 |     | [(4)] (D) A period not extending beyond the life expectancy             |
| 37 |     | of the elected officials' participant and the elected                   |
| 38 |     | officials' participant's designated beneficiary.                        |
| 39 |     | (2) Notwithstanding any other provision, an elected official's          |
| 40 |     | account balance of \$1,000 or less must be automatically                |
| 41 |     | distributed in a lump sum as soon as administratively feasible          |
| 42 |     | after termination of employment without a request from the              |
| 43 |     | elected official. If the distribution cannot be made because the        |
| 44 |     | elected official cannot be located, the elected official will forfeit   |
| 45 |     | the amount. If the elected official later contacts the County, the      |
| 46 |     | elected official will receive the forfeited amount.                     |
| 47 |     | * * *                                                                   |
| 48 | (q) | Direct rollover distributions. A member or beneficiary may elect, in    |
| 49 |     | any manner prescribed by the Chief Administrative Officer at any        |
| 50 |     | time, to have any portion of eligible rollover distribution (as defined |
| 51 |     | in the Internal Revenue Code) paid directly to an eligible retirement   |
| 52 |     | plan (as defined in the Internal Revenue Code) specified by the         |
| 53 |     | member in a direct rollover. For purposes of this subsection, a direct  |

54

rollover is a payment from the retirement system to the eligible

| 55 |            | retir  | ement j  | plan specified by the member. A member may not elect a        |
|----|------------|--------|----------|---------------------------------------------------------------|
| 56 |            | direc  | et rollo | ver if the eligible rollover distribution is less than \$200. |
| 57 |            |        |          | * *                                                           |
| 58 | 33-45. Ves | sted b | enefits  | and withdrawal of contributions.                              |
| 59 |            |        |          | * *                                                           |
| 60 | (b)        | With   | drawa    | l of contributions for optional and integrated plans.         |
| 61 |            | (1)    | [If a    | member complies] In accordance with paragraph (2), the        |
| 62 |            |        | Coun     | nty must refund a member's contributions with credited        |
| 63 |            |        | intere   | est to:                                                       |
| 64 |            |        | (A)      | a member whose County service ends before the member          |
| 65 |            |        |          | is eligible to vest; and                                      |
| 66 |            |        | (B)      | a member eligible to vest whose County service ends and       |
| 67 |            | •      |          | who voluntarily elects to withdraw, thus ceasing to be a      |
| 68 |            |        |          | member.                                                       |
| 69 |            | (2)    | (A)      | If a member's contributions and interest are more than        |
| 70 |            |        |          | \$1,000, to obtain a refund of contributions, a member        |
| 71 |            |        |          | must properly complete and submit an application for a        |
| 72 |            |        |          | refund.                                                       |
| 73 |            |        | (B)      | If a [member] member's contributions and interest are         |
| 74 |            |        |          | more than \$1,000, and the member does not properly           |
| 75 |            |        |          | complete and submit an application for a refund, the          |
| 76 |            |        |          | County must refund the contributions with credited            |
| 77 |            |        |          | interest under the minimum distribution requirements of       |
| 78 |            |        |          | the Internal Revenue Code and corresponding                   |
| 79 |            |        |          | regulations.                                                  |
| 80 |            |        | (C)      | Notwithstanding any other provision, if the member's          |
| 81 |            |        |          | contributions and interest is \$1,000 or less, the amount     |

| 82  | <u>must</u> <u>be</u> <u>distributed</u> <u>in</u> <u>a</u> <u>lump</u> <u>sum</u> <u>as</u> <u>soon</u> <u>as</u> |
|-----|--------------------------------------------------------------------------------------------------------------------|
| 83  | administratively feasible after termination of employment                                                          |
| 84  | even if the member does not submit an application. If the                                                          |
| 85  | distribution cannot be made because the member cannot                                                              |
| 86  | be located, the member will forfeit the amount. If the                                                             |
| 87  | member later contacts the County, the member will                                                                  |
| 88  | receive the forfeited amount.                                                                                      |
| 89  | (3) If a vested member dies before the normal retirement date, the                                                 |
| 90  | County must pay the designated beneficiary a lump sum death                                                        |
| 91  | benefit equal to the member's contributions plus credited                                                          |
| 92  | interest.                                                                                                          |
| 93  | * * *                                                                                                              |
| 94  | Sec. 2. Expedited Effective Date.                                                                                  |
| 95  | The Council declares that this legislation is necessary for the immediate                                          |
| 96  | protection of the public interest. This Act takes effect on the date on which it                                   |
| 97  | becomes law.                                                                                                       |
| 98  |                                                                                                                    |
| .99 | Approved:                                                                                                          |
| 100 |                                                                                                                    |
| 101 |                                                                                                                    |
|     | Roger Berliner, President, County Council Date                                                                     |
| 102 | Approved:                                                                                                          |
| 103 |                                                                                                                    |
| 103 | Isiah Leggett, County Executive Date                                                                               |

#### LEGISLATIVE REQUEST REPORT

Expedited Bill 7-12

Employees' Retirement System – Automatic Distributions

**DESCRIPTION:** The bill amends the County's retirement law to permit automatic

distribution of terminated participants in the Optional, Integrated, and Elected Officials Plan of the Employees' Retirement System who have

account balances less than \$1,000.

**PROBLEM:** There is a significant cost associated with maintaining small account

balances for terminated participants of the Optional, Integrated, and Elected Officials Plan of the Employees' Retirement System. Plan costs will be reduced if these participant accounts are involuntarily distributed.

will be reduced it tilese participant accounts are involuntarity distributed.

**GOALS AND** 

**OBJECTIVES:** To permit automatic distributions to terminated participants in the

Optional, Integrated, and Elected Officials Plan of the Employees'

Retirement System who have account balances less than \$1,000.

**COORDINATION:** Board of Investment Trustees and the Office of the County Attorney

FISCAL IMPACT: Office of Management and Budget

**ECONOMIC** 

**IMPACT:** Office of Management and Budget

**EVALUATION:** N/A

**EXPERIENCE** 

**ELSEWHERE:** N/A

SOURCE OF

**INFORMATION:** Board of Investment Trustees

Office of the County Attorney

APPLICATION

WITHIN

**MUNICIPALITIES:**N/A

PENALTIES: N/A

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Isiah Leggett
County Executive

Timothy L. Firestine Chief Administrative Officer

#### **MEMORANDUM**

January 30, 2012

TO:

Roger Berliner, Council President

FROM:

Isiah Leggett, County Executive

SUBJECT:

Expedited Bill to Amend the County's Retirement Law

I am attaching for the Council's consideration a bill that would amend the County's retirement law to permit automatic distributions to terminated participants in the Optional, Integrated, and Elected Officials Plans of the Employees' Retirement System who have account balances less than \$1,000.

Current law requires that a terminated participant request a distribution regardless of the size of the account balance. The Internal Revenue Code (IRC) allows a plan sponsor to distribute account balances of less than \$1,000. Due to the administrative costs associated with maintaining these small accounts, the Board of Investment Trustees is recommending adoption of the IRC standard for distributing balances of less than \$1,000 to terminated participants.

This bill is similar to Bill 54-10, Retirement – Investments, which was enacted by the Council on November 30, 2010. Bill 54-10 allowed similar distributions in the County's other retirement plans, the Retirement Savings Plan and the Deferred Compensation Plan.

Thank you for your prompt consideration of this bill.

#### Attachments

c: Linda Herman, Director
Board of Investments Trustees

101 Monroe Street • Rockville, Maryland 20850 240-777-2500 • 240-777-2544 TTY • 240-777-2518 FAX www.montgomerycountymd.gov





# ROCKVILLE, MARYLAND

#### **MEMORANDUM**

March 21, 2012

TO:

Roger Berliner, President, County Council

FROM:

Jennifer A. Hughes, Director, Office of Management and Budger

Joseph F. Beach, Director, Department of Finance

SUBJECT:

Expedited Bill 7-12 - Employees' Retirement System - Automatic Distributions

Attached please find the fiscal and economic impact statements for the abovereferenced legislation.

#### JAH:hv

c: Kathleen Boucher, Assistant Chief Administrative Officer Lisa Austin, Offices of the County Executive Joy Nurmi, Special Assistant to the County Executive Patrick Lacefield, Director, Public Information Office Linda Herman, Executive Director, Board of Investment Trustees Alex Espinosa, Office of Management and Budget Blaise DeFazio, Office of Management and Budget Helen P. Vallone, Office of Management and Budget Naeem Mia, Office of Management and Budget

# Fiscal Impact Statement Expedited Bill 7-12 - Employees' Retirement System - Automatic Distributions

# 1. Legislative Summary

Expedited Bill 7-12 would provide for an automatic distribution for account balances of \$1,000 or less in the Optional and Integrated Plans and the Elected Officials' Plan of the Employees' Retirement System. There is a significant cost associated with maintaining small account balances for terminated participants of the Optional, Integrated, and Elected Officials Plan of the Employees' Retirement System. This Bill would reduce Plan administrative costs if these participant accounts are automatically distributed.

2. An estimate of changes in County revenues and expenditures regardless of whether the revenues or expenditures are assumed in the recommended or approved budget. Includes source of information, assumptions, and methodologies used.

This bill has no impact to County revenues or expenditures.

3. Revenue and expenditure estimates covering at least the next 6 fiscal years.

This bill has no impact to County revenues or expenditures.

4. An actuarial analysis through the entire amortization period for each bill that would affect retiree pension or group insurance costs.

Not applicable.

5. Later actions that may affect future revenue and expenditures if the bill authorizes future spending.

This change will not result in subsequent government action that will impact County future revenues and expenditures.

6. An estimate of the staff time needed to implement the bill.

Not applicable.

7. An explanation of how the addition of new staff responsibilities would affect other duties.

Not applicable.

8. An estimate of costs when an additional appropriation is needed.

Not applicable.

9. A description of any variable that could affect revenue and cost estimates.

Not applicable.

10. Ranges of revenue or expenditures that are uncertain or difficult to project.

Not applicable.

11. If a bill is likely to have no fiscal impact, why that is the case.

The bill provides the Board the authority to permit the automatic distribution of terminated participants in the Optional, Integrated, and Elected Officials Plan of the Employees' Retirement System who have account balances less than \$1,000.

12. Other fiscal impacts or comments.

e of Management and Budget

Not applicable.

13. The following contributed to and concurred with this analysis:

Linda Herman, Executive Director, Board of Investment Trustees Helen P. Vallone, Office of Management and Budget Blaise DeFazio, Office of Management and Budget Naeem Mia, Office of Management and Budget

Date

# **Economic Impact Statement**

Council Bill 7-12, Employees' Retirement System - Automatic Distributions

# Background:

This proposed legislation would provide for an automatic distribution of account balances of \$1,000 or less in the Optional and Integrated Plans and the Elected Officials' Plan of the Employees' Retirement System to terminated participants. This bill would reduce administrative costs if these participant accounts are automatically distributed.

1. The sources of information, assumptions, and methodologies used.

Not applicable

2. A description of any variable that could affect the economic impact estimates.

Not applicable

The Bill's positive or negative effect, if any on employment, spending, saving, investment, incomes, and property values in the County.

The bill would have no significant economic impact as it affects very few people and any amount distributed would be small relative to Montgomery County's entire economy.

4. If a Bill is likely to have no economic impact, why is that the case?

The bill would have no significant economic impact as it affects very few people and any amount distributed would be small relative to Montgomery County's entire economy.

5. The following contributed to and concurred with this analysis: David Platt and Mike Coveyou, Finance

Joseph F. Beach, Director

Department of Finance